

Memorandum



DATE: May 13, 2011

TO: Members of the Public Safety Committee

SUBJECT: **Dallas Super Bowl XLV, Dallas Incendiary and Violent Attack Full Scale Exercise Overview (Operation D.I.V.A)**

Attached is briefing material on the Dallas Super Bowl XLV "Dallas Incendiary and Violent Attack Full Scale Exercise Overview, Operation D.I.V.A." to be presented to the Members of the Public Safety Committee on Monday, May 16, 2011.



Ryan S. Evans
First Assistant City Manager

Attachment

CC: Honorable Mayor and Members of the Dallas City Council

Mary K. Suhm, City Manager

Deborah Watkins, City Secretary

Tom Perkins, City Attorney

Craig Kinton, City Auditor

C. Victor Lander, Administrative Municipal Judge

Jill A. Jordan, P.E., Assistant City Manager

A.C. Gonzalez, Assistant City Manager

Forest E. Turner, Assistant City Manager

Jeanne Chipperfield, Chief Financial Officer

Helena Stevens-Thompson, Assistant to the City Manager Mayor/City Council

DALLAS SUPER BOWL XLV

Dallas Incendiary and Violent Attack Full Scale Exercise Overview (Operation D.I.V.A.)

BACKGROUND

NBA All Star Game- February 2010

- DPD, DFR and OEM plan for event
- Held three tabletop exercises
 - Bomb event
 - Terrorist event
 - Winter Weather event
- NBA All Star went well
- After the event a meeting was held to identify areas of improvement and best practices
 - More training
 - Full scale or functional exercise

DALLAS SUPER BOWL XLV

Dallas Super Bowl XLV preparation began immediately following NBA All Star. Activities included:

- DPD, DFR, and OEM planning
- Identifying and providing training (ICS 300, ICS 400 and MGT-360 training provided by the Center for Domestic Preparedness)
- Researching funding options for full scale exercise
 - DHS UASI grant funding
 - North Central Texas COG Regional Exercise Fund
 - FEMA Regional Exercise Support Program

EXERCISE FUNDING OPTIONS

- ◆ DHS Grant
 - Funding was limited
 - Required State approval which could have caused delay
- ◆ North Central Texas COG Regional Exercise Fund
 - Exercise had to include rural and metropolitan cities
 - Had to be approved by regional exercise committee and fit into their existing exercise plan
 - Funding was limited
- ◆ FEMA Regional Exercise Support Program (RESP)
 - Fully funded exercise
 - Provided technical assistance to create exercise
 - Exercise had to be regional

FEMA REGIONAL EXERCISE SUPPORT PROGRAM

The Regional Exercise Support Program (RESP) provides exercise assistance to FEMA Regions and State and local jurisdictions in the establishment and execution of a coordinated exercise program. Through RESP, the National Exercise Division (NED) provides contractor support for the design, development, conduct, and evaluation of exercises. Fully funded technical assistance to conduct full scale exercise

DALLAS DIVA EXERCISE

- ◆ June 2010- Dallas Office of Emergency Management applied for FEMA RESP funding
 - Application was submitted to FEMA Headquarters (D.C.)
 - Pushed down to Texas Department of Emergency Management for review and approval
 - Submitted to FEMA Region VI for approval
 - Finally returned to FEMA Headquarters with required approvals
- ◆ The question raised at each approval level was, “can Dallas really pull off a full scale exercise in six months?”

DALLAS DIVA EXERCISE

◆ August 2010

- Dallas Office of Emergency Management awarded FEMA RESP funding
- Contractor (Northrop-Grumman Corporation) assigned to project
- Assembled exercise planning team
 - DPD-SWAT
 - DFR-EMS, EOD
 - OEM
 - DART
 - Dallas Convention Center
 - Texas Division of Emergency Management
 - Hospitals- Parkland, Methodist and Baylor
- Held initial meeting with contractor and planning team

PLANNING TIMELINE

Event	Date	Time	Location
Initial Planning Conference (IPC)	September 16, 2010	1330 – 1500	Dallas EOC
Mid-Term Planning Conference (MPC)	October 19, 2010	1330 – 1500	Dallas EOC
Final Planning Conference (FPC)	November 19, 2010	1330 – 1500	Dallas EOC
Exercise	December 14, 2010	0900 – 1300	<ol style="list-style-type: none"> 1. Dallas Convention Center 2. Dallas EOC 3. Dallas Fire Training Center 4. Fair Park
Quick Look AAR/IP Draft (30 days)	January 13, 2011		Email
AAR/IP Conference/Meeting (45 days)	February 24, 2011	1330 – 1500	Dallas EOC
AAR/IP Final (60 days)	March 24, 2011		Email

PLANNING TEAM RESPONSIBILITIES

Determined Exercise:

- Scenario
 - Multiple terrorist events occurring in Dallas during Super Bowl XLV

- Purpose
 - Test response plans

- Type
 - Full Scale with functional components

- Location (s)
 1. Dallas Convention Center
 2. Dallas EOC
 3. Dallas Fire Center
 4. Fair Park

PLANNING TEAM RESPONSIBILITIES cont.

The capabilities listed below were selected by the NEP FEMA Region VI City of Dallas DIVA Exercise Planning Team. These capabilities provided the foundation for development of the exercise objectives and scenario. The purpose of this exercise was to measure and validate performance of these capabilities and their associated critical tasks.

- Communications
- Emergency Operations Center Management
- On-Site Incident Management
- Emergency Public Safety and Security
- Pre hospital Triage, Transport and Patient Tracking
- Emergency Public Information and Warning

PLANNING TEAM RESPONSIBILITIES cont.

PARTICIPANTS

◆ Internal Departments

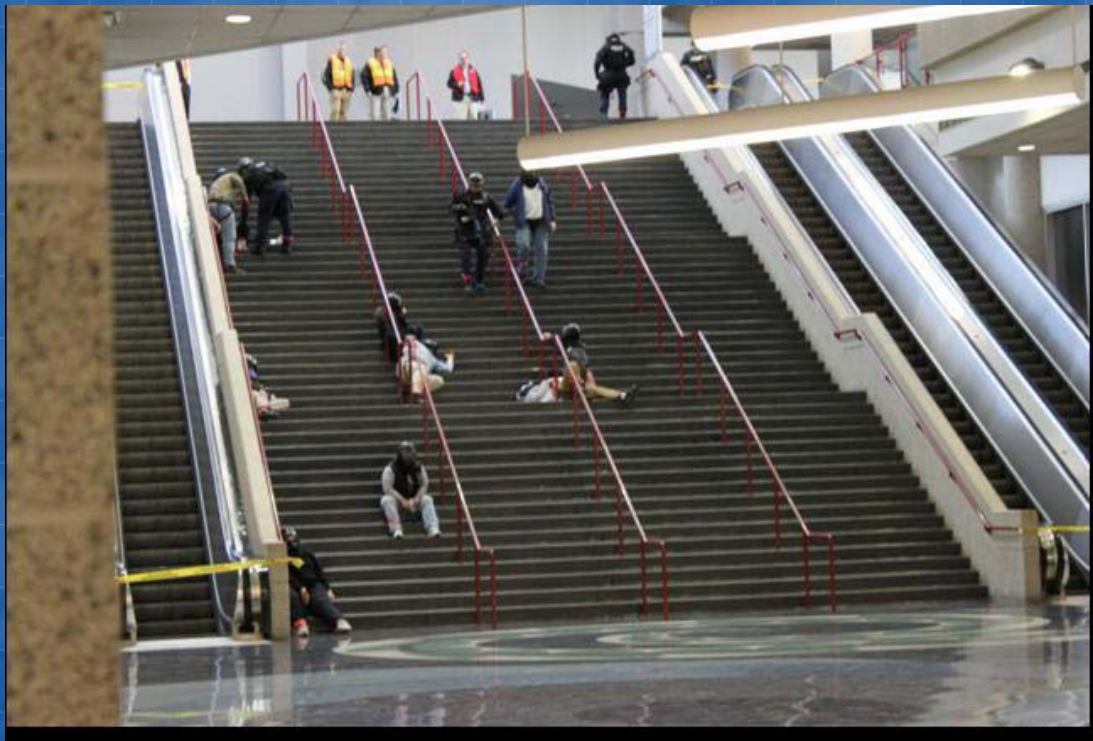
- Police
- Fire-Rescue-EMS-HazMat-EOD
- Office of Emergency Management
- Dallas Community Emergency Response Team (CERT)
- Streets Department
- Water Department
- GIS
- Convention Center Services
- Office of Environmental Quality

◆ Partnering Agencies

- FEMA Region VI
- FBI
- Texas Department of Emergency Management
- Dallas Medical Operation Center
- Dallas Area Rapid Transit
- Dallas Independent School District
- City of Plano
- City of Grapevine
- City of Richardson
- City of Irving

DECEMBER 14th “Operation D.I.V.A”

- ◆ **Location #1:** Dallas Convention Center
(NFL Experience)
Dirty Bomb and Active Shooter



DECEMBER 14th “Operation D.I.V.A”

- ◆ **Location #2:** Dallas Emergency Operation Center
Activated and fully staffed



DECEMBER 14th “Operation D.I.V.A”

- ◆ **Location #3:** Dallas Fire Rescue Training Center
(Sheraton Hotel-Media Center)
Active shooter on premises
- ◆ **Location #4:** Fair Park Cotton Bowl Arena
(NFL Headquarters)
Vehicle Born Improvised Explosive Device (VBIED)
and White Powder

DECEMBER 14th “Operation D.I.V.A”

- ◆ Additional facts:
 - The exercise was 4 hours long
 - Over 200 participants
 - 60 Community Emergency Response Team (CERT) volunteers served as victims
 - 16 outside agencies participated in exercise
 - FEMA is still tallying total cost, but estimate the exercise costing around \$180,000
 - The 5 main media outlets provided positive coverage of the event
 - City was not allowed to call the exercise a Super Bowl exercise, at the request of FEMA, until after the exercise was over.

MEDIA COVERAGE



AFTER ACTION REVIEW

Major Strengths

The City of Dallas's EOC, DPD, DFR and EMS are outstanding organizations who are very serious about improving their ability to respond to a terrorist attack.

Major Area Needing Improvement

The City of Dallas's ability to establish and conduct Area commands during a terrorist attack needs improvement.

QUESTIONS?



THANK YOU

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